WASHINGTON STATE EMPLOYMENT SECURITY DEPARTMENT BEFORE THE RULES COORDINATOR LEAVE AND CARE DIVISION

VERBATIM RECORD OF PROCEEDINGS RE WASHINGTON CARES FUND RULEMAKING Tuesday, August 26, 2025 Olympia, Washington

APPEARANCES:

JANETTE BENHAM PRESIDING OFFICER:

Rules Coordinator

ALSO PRESENT: JASON BARRETT

BRETT CAIN

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- 1 MS. JANETTE BENHAM: Good morning and welcome,
- 2 everyone. My name is Janette Benham and I'm the rules
- 3 coordinator for the Leave and Care Division at the
- 4 Employment Security Department. There are other members
- 5 from the Leave and Care Policy and the Rules Team on the
- 6 call, and I'll ask that they introduce themselves now.
- 7 MR. BRETT CAIN: Good morning. I'm Brett Cain and I'm
- 8 part of the Rules Team here at ESD that does rulemaking for
- 9 WA Cares. Welcome, everyone.
- 10 MR. JASON BARRETT: Good morning. My name is Jason
- 11 Barrett. I'm the lead policy analyst with the Leave and
- 12 Care Division. Thanks for joining us this morning.
- 13 MS. JANETTE BENHAM: Thank you. We're here this
- 14 morning to review and discuss draft rules the Department is
- 15 considering that implement portions of Engrossed Substitute
- 16 Senate Bill ESSB 5291, which passed during the 2025
- 17 legislative session. The bill made several changes to the
- 18 program, and the Department will be writing rules in three
- 19 phases. The first phase of rulemaking is what we are
- 20 discussing today.
- 21 In addition to rules related to ESSB 5291, the draft
- 22 rules add a section regarding determinations made by the
- 23 Department. I want to let everyone know that this meeting
- 24 is being recorded. The rules we'll be discussing today are
- 25 WAC 192-905-005, Eligibility requirements for an employee to

- 1 receive a permanent exemption from the long-term services
- 2 and supports trust program, WAC 192-905-006, Eligibility
- 3 requirements for an employee to receive a conditional
- 4 exemption from the long-term services and supports trust
- 5 program. A new section, WAC 192-905-008, Automatic
- 6 exemption for an employee who holds a non-immigrant visa for
- 7 temporary workers. A new section, WAC 192-905-009,
- 8 Rescission period for an employee who has received a
- 9 voluntary long-term care insurance exemption.
- 10 WAC 192-905-020, Is an exempt employee entitled to a
- 11 refund of premiums? WAC 192-910-015, What are the
- 12 employer's responsibilities for premium deductions? WAC
- 13 192-920-005, Parties to collective bargaining agreements.
- 14 WAC 192-940-010, How will the Department determine if
- 15 someone is a qualified individual? A new section, WAC
- 16 192-940-011, How is a qualified individual determination
- 17 made for the pilot project? A new section, WAC 192-950-005,
- 18 What happens if there is a question regarding an
- 19 individual's application? A new section, WAC 192-950-010,
- 20 What happens if an interested party does not respond to the
- 21 Department's request for information? And a new section,
- 22 WAC 192-950-01 5, How will determinations be made?
- 23 If you've called in for this meeting, please keep your
- 24 mute on by using the mute function on your phone or by
- 25 pressing star 6. Please keep in mind that the subject of

- 1 this call is the draft rules I just referenced, and we won't
- 2 be discussing other rules. If you have a question about a
- 3 Paid Family and Medical Leave claim or application, please
- 4 hang up and call our Customer Care team at 833-717-2273. I
- 5 also want to ask that if you're commenting on the proposed
- 6 rules to please state and spell your name and indicate if
- 7 you are here on behalf of an organization. And I again want
- 8 to remind everyone that this meeting is being recorded.
- 9 The drafts that we'll be reviewing and discussing can
- 10 be found at esd.wa.gov under the "About Us" tab toward the
- 11 top of the page. And then under the Rulemaking heading,
- 12 click on Long-Term Services and Supports, Rulemaking. When
- 13 you see the Rules Under Development heading, click on the
- 14 draft rules for each subject to view the text of changes
- 15 that we'll be discussing, and after clicking on the
- 16 hyperlink for each subject, you can use your browser's back
- 17 button to go back to the rulemaking page.
- 18 Before we open the floor for comments, I want to give
- 19 folks an opportunity to ask any questions about anything I
- 20 just discussed, why we're here, where to find the draft
- 21 rules or any other general questions. And you can go ahead
- 22 and unmute yourself using your computer or press star 6 on
- 23 your phone if you'd like to ask any questions.
- Okay, let's start with draft amendments and new rules.
- 25 In Chapter 192-905 WAC, Exemptions, there are three amended

- 1 sections and two new sections. The first rule is WAC
- 2 192-905-005, Eligibility requirements for an employee to
- 3 receive a permanent exemption from the long-term services
- 4 and supports trust program. The amendments add a reference
- 5 to the option for employees to rescind their previously
- 6 approved long-term care insurance exemption and participate
- 7 in the program. Individuals may do so prior to July 1st,
- 8 2028, and the change references the section of WAC that
- 9 describes how to rescind this type of exemption. Other
- 10 changes to the section are administrative.
- 11 Are there any questions or comments on this rule?
- (No response)
- MS. JANETTE BENHAM: Hearing none, I will move to the
- 14 next one. The next rule is WAC 192-905-006, Eligibility
- 15 requirements for an employee to receive a conditional
- 16 exemption from the long-term services and supports trust
- 17 program. The amendments remove language related to an
- 18 employee who holds a non-immigrant visa for temporary
- 19 workers because those individuals will be automatically
- 20 exempt unless they choose to participate.
- The amendments also add language regarding a new
- 22 conditional voluntary exemption type. The new exemption
- 23 type is for active duty service members in the U.S. armed
- 24 forces who are concurrently engaged in off-duty civilian
- 25 employment.

- 1 Are there any questions or comments on this rule?
- 2 (No response)
- 3 MS. JANETTE BENHAM: Okay, we'll move to the next rule.
- 4 The next rule is a new section, WAC 192-905-008, Automatic
- 5 exemption for an employee who holds a non-immigrant visa for
- 6 temporary workers. The real outlines of changes made by
- 7 ESSB 5291 are non-immigrant temporary work visa holders as
- 8 recognized by federal law are automatically exempt from the
- 9 program unless they choose to participate. The rule
- 10 outlines requirements for the employee to notify their
- 11 employer or employers if they would like to participate in
- 12 the program. It also outlines the requirement that once the
- 13 employee is a permanent resident or citizen, premiums must
- 14 begin being assessed at the quarter immediately following
- 15 permanent status.
- 16 Are there any questions or comments on this rule?
- 17 (No response)
- 18 MS. JANETTE BENHAM: Okay, the next rule is a new
- 19 section, WAC 192-905-009, Rescission period for an employee
- 20 who has received a voluntary long-term care insurance
- 21 exemption. This rule outlines the dates this rescission is
- 22 available and the process an employee must take to rescind
- 23 their permanent long-term care insurance exemption. The
- 24 rule also requires the employer at time of rescission to
- 25 maintain a copy of the rescission letter the employee

- 1 provides.
- 2 Are there any questions on this rule?
- 3 (No response)
- 4 MS. JANETTE BENHAM: The next rule is WAC 192-905-020,
- 5 Is an exempt employee entitled to a refund of premiums? The
- 6 amendments add language that requires a refund of premiums
- 7 an employer may have collected from an employee who holds a
- 8 non-immigrant visa for temporary workers. I want to note
- 9 that these changes and rules will be effective January 1st,
- 10 2026 and there's not a requirement to retroactively refund
- 11 collective premiums.
- 12 Are there any comments or questions on this rule?
- 13 (No response)
- 14 MS. JANETTE BENHAM: The next rule is in the Assessing
- and Collecting Premiums Chapter of WAC, WAC 192-910-015,
- 16 What are the employer's responsibilities for premium
- 17 deductions?
- 18 The amendments add the requirement for employers to not
- 19 deduct premiums for an employee who holds a non-immigrant
- 20 visa for temporary workers unless the employee participates
- 21 in the program under WAC 192-905-008, and adds references to
- 22 the requirement for employers to deduct premiums for an
- 23 employee who no longer qualifies for a conditional
- 24 exemption, becomes a permanent resident or citizen, or
- 25 rescinds their long-term care insurance exemption.

- 1 Are there any questions or comments on this rule?
- 2 (No response)
- 3 MS. JANETTE BENHAM: The next rule is WAC 192-920-005,
- 4 Parties to collective bargaining agreements. The amendment
- 5 to this rule sunsets the collective bargaining
- 6 non-participation provisions after December 31st, 2025.
- 7 This aligns with the Paid Family and Medical Leave
- 8 sunsetting provision that was effective through December
- 9 31st, 2023.
- 10 Are there any questions or comments on this rule?
- 11 (No response)
- 12 MS. JANETTE BENHAM: The next rule is WAC 192-940-010,
- 13 How will the Department determine if someone is a qualified
- 14 individual? The amendments removes a break of five or more
- 15 consecutive years from the 10-year qualifying pathway, and
- 16 it is clarified that benefit percentages and maximums are
- 17 related to the maximum program benefit amount.
- 18 Are there any questions or comments on this rule?
- (No response)
- 20 MS. JANETTE BENHAM: The next rule is a new section,
- 21 WAC 192-940-011, How is a qualified individual determination
- 22 made for the pilot project? The rule outlines how qualified
- 23 individual determinations will be made for the pilot project
- 24 that selected individuals may participate in between January
- 25 1st, 2026 and June 30th, 2026.

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1 Are there any questions or comments on this rule?
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- 2 (No response)
- 3 MS. JANETTE BENHAM: Just a reminder to double check
- 4 and please keep yourselves muted unless you're providing
- 5 comment.
- The last three rules are in a new chapter, 119-950 WAC,
- 7 Determinations, and they're related to due process when
- 8 additional information is requested by the Department. The
- 9 new rules in this chapter are modeled after Paid Family
- 10 Medical Leave rules in Chapter 192-630 WAC. The first new
- 11 rule in this chapter is WAC 192-950-005, What happens if
- 12 there is a question regarding an individual's application?
- 13 The rule outlines what actions the Department will take if
- 14 additional information is needed regarding applications for
- 15 exemptions, qualified individuals and out-of-state coverage.
- 16 Are there any questions or comments on this rule?
- 17 (No response)
- 18 MS. JANETTE BENHAM: The second new rule in this
- 19 chapter is WAC 1920950-010, What happens if an interested
- 20 party does not respond to the Department's request for
- 21 information? The rule outlines the actions the Department
- 22 will take to make a determination when there is no response
- 23 regarding a request for information.
- Are there any questions or comments on this rule?
- 25 (No response)

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1 MS. JANETTE BENHAM: The last new rule in this chapter
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- 2 and the last rule we'll talk about today is WAC 192-950-015,
- 3 How will determination be made? The rule describes the
- 4 process the Department will use to make determinations,
- 5 consider information received and give interested parties an
- 6 opportunity to respond.
- 7 Are there any questions or comments on this rule?
- 8 (No response)
- 9 MS. JANETTE BENHAM: That was the final rule in this
- 10 rulemaking package. Are there any questions or comments
- 11 related to any of the draft rules we've discussed today?
- 12 Please feel free to unmute yourselves, ask questions,
- 13 comment on any of the rules, and we'd be happy to answer any
- 14 questions anyone has.
- 15 (No response)
- 16 MS. JANETTE BENHAM: Regarding next steps, we will
- 17 gather all the comments we've received, we may still be
- 18 getting some comments by email, and we'll determine which
- 19 should be incorporated, and then we'll draft paperwork to
- 20 formally propose the rules language. Once the proposed
- 21 rules and paperwork are filed with the Office of the Code
- 22 Revisor, individuals will have an opportunity to participate
- 23 in a public hearing and provide written comments up to and
- 24 through the day of the hearing. Following the hearing, if
- 25 no substantive changes to the rules are necessary, we'll

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     file paperwork providing a response to each comment received
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     during the formal comment hearing and hearing, and then
     adopt the rules.
 3
          The rules will be effective January 30th, 2026, which
     is the required effective date in ESSB 5291. Please visit
 5
     esd.dot.wa, click on About Us and then Rulemaking for more
 6
 7
     information on when these next steps occur, and if you
    haven't already signed up to receive rulemaking
 9
    notifications, you can do so there on that webpage. And if
10
     you have any additional comments or questions, please feel
     free to send us an email at rules, R-U-L-E-S, at esd.wa.gov.
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12
          And with that we'll go ahead and close out, and thank
     you, everyone, for attending this morning, and hope everyone
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14
    has a great day.
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                                      (Concluded at 9:25 a.m.)
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1	CERTIFICATE
2	STATE OF WASHINGTON)
3	COUNTY OF KING)
4	I, Rebecca Donley, a certified court reporter in and
5	for the State of Washington, do hereby certify:
6	That the foregoing deposition was taken before me at
7	the time and place therein set forth;
8	That the witness was by me first duly sworn or affirmed
9	to testify to the truth, the whole truth, and nothing but
10	the truth; and that the testimony of the witness and all
11	objections made at the time of the examination were recorded
12	stenographically by me and thereafter transcribed under my
13	direction;
14	That the foregoing transcript is a true record of the
15	testimony given by the witness and of all objections made at
16	the time of the examination, to the best of my ability.
17	I further certify that I am in no way related to any
18	party to this matter nor to any counsel, nor do I have any
19	interest in this matter.
20	Witness my hand this 8th day of September 2025.
21	
22	
23	Rebecca . Donley CCR REBECCA E. DONLEY CCR CCR License #3184
24	CCR License #3104 Certified Court Reporter in and for the State of Washington,
25	residing in Poulsbo.