# Unemployment Insurance ADVISORY COMMITTEE

Employment Security Department WASHINGTON STATE





- I. Agency Request Legislation update
- II. Unemployment Insurance Administrative Funding update
- III. Other UI-Related Legislation update
- IV. Rulemaking update
- V. Pandemic Era Overpayments update
- VI. Future Agenda Topics

# UI Agency Request Legislation



Caitlyn Jekel, Government Relations Director, ESD

### UI Agency Request Legislation

# SB 5240 (Companion is HB 1656) - Concerning unemployment insurance benefits appeal procedures

- <u>RCW 50.32.040</u> requires the Office of Administrative Hearings (OAH) to consider availability issues on each case it reviews, even when availability is not an issue addressed by ESD in the determination letter
- Proposed removal of this provision to reduce time and confusion for individuals and employers engaged in appeals
- SB 5240 is on the Senate floor calendar, HB 1656 is in Rules

#### SB 5331 - Concerning job search requirements for unemployment insurance benefits.

- ESD's legal ability to pursue alternate ways for claimants to fulfill job search requirements is set to sunset in 2023
- Proposed removal of the sunset to make these provisions permanent, adding reporting requirement
- Passed the Senate, referred to House Labor & Workplace Standards

### UI Agency Request Legislation

#### HB 1107 - Concerning removing the terms "master" and "servant" from Titles 50 and 50A

- ESD proposed agency request legislation removes reference to "the relationship of master and servant" in the definition of employment in the UI and PFML statutes.
- Passed the House, referred to Senate Labor & Commerce

## Unemployment Insurance Administrative Funding



Caitlyn Jekel, Government Relations Director, ESD

### Addressing federal funding shortfall

- The Unemployment Insurance program is primarily federally funded. However, federal funding typically covers only about 70% of base costs.
- The Employment Security Department (ESD) covers the remaining base costs through a mix of other federal and state funding.
- Federal funding for UI has fallen more sharply post-pandemic than is typical after an economic downturn.
- In addition, a higher than normal workload remains due to the prolonged impact of standing up and implementing pandemic-era programs.
- As a result, customer support functions, including claims processing and phone calls are suffering.

#### Maintenance request

#### Maintain current funded level for the biennium: \$21 million

ESD is working on long-term solutions to make our work more efficient, which are anticipated to reduce staffing demand. However, in the immediate term, our decreased federal funding will result in a reduction in staff while workloads remain higher than normal.

- Avoid staffing reductions which will further strain customer service delivery.
- Keep current with incoming work and answer 85% of incoming calls within 20 minutes during non-peak times.

#### Enhance customer service

#### Create dedicated team to process overpayments backlog - \$11.7 million

This funding would launch a special team to resolve the pandemic-era backlog of overpayments. This work is currently unfunded.

- Overpayment Team (118 FTE).
- Process waivers and answer calls for more than 100,000 customers.
- Bring relief and clarity to customers with pandemic-era overpayments while limiting impact to ongoing service and operations.

#### Navigation services team

#### Navigation services for highly barriered customers – \$1.48M FY24; \$1.44M FY25 and ongoing

Many customers have higher barriers to accessing services, and struggle to navigate unemployment on their own. A navigational services team would work directly with customers new to UI or who need additional assistance.

Navigational services team (12 FTE).

- Navigation services could include live webinars, tutorials, training for community-based organizations and trusted messengers, and the creation of an escalation path for those who need additional assistance.
- Improve customer experience for both higher barriered customers and those with fewer barriers. Up-front assistance for those most likely to get stuck in the system will reduce errors that cause people to call or delay benefits and provide pathways for faster resolution.
- Accelerate work the agency is doing to collaborate more closely with community and trusted messengers to ensure high-barriered populations get the help they need.

# Other Legislation Related to Unemployment Insurance



Scott E. Michael, Legal Services Manager, ESPI

# SHB 1106 – Concerning qualifications for unemployment insurance when an individual voluntarily leaves work.

- Adds to the list of reasons an employee can quit with good cause to include taking care of the death, illness or disability of non-immediate family member; caregiving inaccessibility; changes in a regularlyscheduled shift; and to move closer to a minor child
- Placed on second reading February 14

# SHB 1458 – Concerning unemployment insurance benefits for apprenticeship program participants.

- Substitute removes provision waiving the waiting week
- Creates a study group and report to analyze the barriers apprentices face when filing unemployment claims
- Passed out of House Labor and Workforce Standards Committee February 10

# SHB 1095 / SSB 5109 – Creating a wage replacement program for certain Washington workers excluded from unemployment insurance.

- Creates a separate, state-funded unemployment benefit program that will serve undocumented workers.
  Various changes made with a substitute
- Both House and Senate version passed out of policy committees
- Neither version scheduled for hearing in the fiscal committees this week

# SHB 1570 – Concerning social insurance programs applicable to transportation network companies and drivers.

- Explicitly includes transportation network company drivers as employees covered by unemployment insurance
- Allows an employer who continues to employ a claimant on a part-time basis relief of benefit charges, even if the employer does not offer a regular schedule, so long as the employer continues to furnish part-time work in substantially the same amount as during the individual's base year.
- Substitute passed out of House Committee on Labor and Workplace Standards February 14
- Scheduled for hearing and executive action in House Ways and Means this week.

### SSB 5176 – Concerning unemployment insurance benefits for officers of employee-owned cooperatives.

- Officers of employee cooperative corporations, cooperative associations, and limited cooperative associations can qualify for unemployment when they are temporarily laid off, like any other employee.
- Senate passed bill 48-0 on February 8.

#### HB 1712 / SB 5621 – Workers dislocated by closure of finish aquaculture facilities

- DNR issued order in late 2022 ceasing the practice of leasing state lands to all finfish aquaculture facilities; workers who lost their jobs due to this order automatically count as "dislocated workers" for purposes of access to training benefits
- Passed out of House and Senate policy committees February 13 and February 14

#### SSB 5156 – Concerning farm internship program

- In 2020, the Legislature created a pilot farm internship program and exempted the farm interns from unemployment insurance coverage. Program and exemption were scheduled to sunset at the end of 2025
- SSB 5156 makes the pilot program permanent and removes the sunset from the program and the exemption
- Senate passed bill 49-0 on January 25.
- HB 1684 Allowing tribes to not report SOC codes or job titles on quarterly reports
- Allows federally recognized tribes to choose not to report job tiles or SOC codes for their employees on their quarterly tax reports
- Passed out of House Committee on Labor and Workplace Standards February 14

# Rulemaking Update



Scott E. Michael, Legal Services Manager, ESPI

## Rule Making

- President Biden has announced that federal COVID-19 state of emergency is ending Thursday, May 11, 2023
- Provisions related to job separations, suitable work, and availability for work will be impacted by the end of the federal public health emergency
- Rulemaking is being considered on the impact of when a public health emergency begins and ends mid-week
- Current consideration:
  - If issue is judged on a week-by-week basis (e.g. availability, work search), then ESD will consider a public health emergency to exist for the whole week if one of the days of that week has a public health emergency in effect
  - If issue is judged on a specific event happening on a particular day (e.g. job separation, work refusal), then ESD will look to see if a public health emergency existed on the day that event occurred

#### Overpayment Project Updates



benefits

### Overpayment Project Updates

#### Providing overpayment relief is ESD's highest priority project

Coverage – Pandemic Era Benefits Feb 2, 2020 – Sept 4, 2021

#### Q1 2023 start processing automated waivers

- Six scenarios already authorized by USDOL for federally funded benefits
- Claimants not required to take any action ESD completes entire process
- Claimants will be notified overpayment have been waived

#### Q1 start charging off overpayments less than \$1,000

- Federal and/or state funded benefits
- Claimants not required to request ESD completes entire process
- Claimants will be notified charge-off is complete

#### Q1 2023 start accepting individual waiver requests

- Previous waiver looked only at financial ability to pay
- Newly expanded criteria take lived experience into account
- Web-based fillable application form linked from ESD.WA.GOV

### Future Meeting Topics

- Legislative Session Updates
- Rulemaking Updates
- Overpayments Project Updates
- Appeals Backlog Updates
- Other?