#### TELEPHONIC PUBLIC HEARING PROPOSED RULEMAKING CHANGES TO CR-102 HOURS OF AVAILABILITY WSR 20-08-034 AND CR-102 MOTIONS TO VACATE WSR 20-08-35

May 7, 2020

DIXIE CATTELL & ASSOCIATES COURT REPORTERS & VIDEOCONFERENCING (360) 352-2506

Dixie Cattell & Associates \* (360) 352-2506 Court Reporters & Videoconferencing



Dixie Cattell & Associates \* (360) 352-2506 Court Reporters & Videoconferencing

1	APPEARANCES:
2	FOR EMPLOYMENT SECURITY DEPARTMENT
3	(Via Telephone): MR. JOSHUA DYE EMPLOYMENT SECURITY DEPARTMENT
4 5	P.O. Box 9046 Olympia, WA 98507-9046 (360) 890-3472
б	jdye@esd.wa.gov
7	MR. SCOTT MICHAEL EMPLOYMENT SECURITY DEPARTMENT
8	P.O. Box 9046 Olympia, WA 98507-9046 (360) 890-3448
9	semichael@esd.wa.gov
10	
11	
12	
13	
14	
15	
16	
17	
18	
19	
20	
21	
22	
23	
24	
25	

Γ

1	BE IT REMEMBERED that on Thursday, May 7, 2020, at
2	10:00 a.m., via telephone, before REBECCA S. LINDAUER,
3	Certified Court Reporter, in and for the State of
4	Washington, the following proceedings were had, to wit:
5	
6	MR. DYE: Pursuant to the authority given under
7	Washington State law, this hearing is hereby convened. For
8	the record, this hearing is beginning at 10:00 a.m. on
9	May 7, 2020. Due to the governor's "Stay Home, Stay
10	Healthy" order, this hearing is being held via
11	teleconference. This hearing is convened to consider
12	testimony considering both hours and availability and
13	motions to vacate default orders.
14	Notice of this hearing was published in the Washington
15	State Register as WSR 20-08-034 for hours of availability
16	and WSR 20-08-035 for motions to vacate, and sent to
17	interested parties via the Department's rulemaking
18	distribution list.
19	My name is Josh Dye, and I am the legal services
20	legislation and rules coordinator for the Washington
21	Employment Security Department. I represent Commissioner
22	Suzi Levine as hearing officer presiding at this public
23	rulemaking hearing. We have one other agency personnel with
24	us, Scott Michael, who is the legal services manager.
25	If we have anyone who signs in and wishes to testify,

1	we'll be calling them based on their phone number. When you			
2	are called to testify, please state your name, organization,			
3	and phone number and address or email address for the			
4	record. Also, please indicate which rule you would like to			
5	address. You may offer testimony on either rule or both			
6	rules. Also, please spell your name when you announce it			
7	for the record.			

8 Please be advised that this hearing is being 9 transcribed, and the transcript will be part of the official 10 rulemaking file. This hearing is convened to consider 11 written submissions and oral testimony presented on the 12 proposals.

13 A concise explanatory statement of the agency's reasons 14 for adoption of the rules, including a summary and response to all comments received for each rule, will be sent to all 15 16 requesting and commenting parties and placed in the 17 permanent rulemaking files. The concise explanatory 18 statement for each rule will also be published on the 19 agency's rulemaking web page which is www.esd.wa.gov/ 20 newsroom/rulemaking.

For a brief explanation of the proposed rules: for hours of availability, in order to qualify for unemployment benefits, claimants are required to be able and available for work. This rulemaking would redefine the hours claimants must be available for work.

Γ

1	For motions to vacate, when an appellant receives an
2	order of default, they are able to make a motion to vacate
3	that order. Under current rules motions are filed with the
4	department and then referred to the Office of Administrative
5	Hearings. This rulemaking would allow appellants to file
6	those motions directly with the Office of Administrative
7	Hearings.
8	We will now take testimony from those logged in for
9	attendance concerning the proposals, and at this time we do
10	not have anyone who has declared they wish to testify or in
11	attendance; so we will go off the record for to see if
12	anybody else comes in.
13	MS. PAXTON: This is Anne Paxton with the
14	Unemployment Law Project.
15	MR. DYE: Oh. I missed it.
16	MS. PAXTON: I did call in. Maybe it was it
17	was just before you started talking.
18	MR. DYE: Oh, no. So, Anne, if you would, just
19	give your name, your title spell your name your
20	organization, and then you may have the floor.
21	MS. PAXTON: Great. So my name is Anne Paxton,
22	A-n-n-e P-a-x-t-o-n. I'm a staff attorney with the
23	Unemployment Law Project, and I'm here to speak in support
0.4	
24	of proposed rule WSR 20-08-034. Is that correct?

1 The Unemployment Law Project MS. PAXTON: Okay. 2 believes the proposed rule provides a needed update of 3 archaic and overbroad language which places difficult 4 conditions on unemployed workers seeking a job. It also adapts state law to family and workplace realities. 5 In 6 addition, it complies with federal law in adopting policies supported by the U.S. Department of Labor, and it carries 7 out the explicit purpose of Title 50 RCW to ease the burden 8 9 of unemployment on workers.

10 ULP, the Unemployment Law Project, attorneys have encountered hundreds of instances in which inflexible hours 11 12 of availability rules have led to denial of benefits to 13 claimants who were able, available, and actively seeking 14 full-time work. Other states' rules show that availability standards responsive to reasonable work shift limitations 15 16 are practical. In 25 other states claimants are not 17 disqualified for unemployment benefits if they leave or 18 refuse work due to compelling family circumstances.

19 The Unemployment Law Project believes -- excuse me.
20 The Unemployment Law Project believes that Washington State
21 unemployment insurance law, since its inception, has only
22 required that unemployed workers accept suitable work, not
23 simply any working conditions desired by the employer.
24 With 40 percent of Washington's workforce in jobs that

25 are classified as having customary hours of 24/7, the

Γ

1	current wording in Washington Administrative Code			
2	192-170-119 that claimants must be available for all hours			
3	customary to the occupation and be available day and			
4	evening, even if they've only worked days in the past, if			
5	their occupation requires both day and evening hours, is an			
6	outdated requirement that few workers can reasonably comply			
7	with.			
8	ULP wishes to thank the Employment Security Department			
9	for developing this important proposed rule which will aid			
10	employers by helping many workers continue in the workforce			
11	and ease the hardship of certain availability requirements			
12	on working families as well as strengthen the state's			
13	economy. Thank you.			
14	MR. DYE: Thank you, Anne.			
15	And so I don't see anybody else logged in; so we will			
16	now go off the record			
17	MS. PAXTON: Okay.			
18	MR. DYE: to see if anybody else logs in and			
19	wishes to testify. Thank you very much.			
20	MS. PAXTON: And the record will be held open			
21	until 11:00?			
22	MR. DYE: No. Until 10:30, if no one else logs			
23	in. 10:25 is when we come back on			
24	MS. PAXTON: Thank you.			
25	MR. DYE: to do our closing.			

1	(Recessed at 10:07 a.m.)		
2	(Reconvened at 10:25 a.m.)		
3	MR. DYE: I'm resuming. This is Josh Dye with the		
4	Employment Security Department. Just checking, is there any		
5	further testimony concerning either of the proposed rules		
б	before us before I can close the hearing?		
7	Hearing none, this hearing was convened to consider		
8	testimony on proposed rules concerning both hours of		
9	availability and motions to vacate default orders. All oral		
10	testimony presented at this hearing and written submissions		
11	will become a part of the official record. The deadline for		
12	submitting written comments was May 6, 2020. The final		
13	decision regarding adoption of the proposed rulemaking will		
14	be made after all testimony and written comments have been		
15	considered.		
16	On behalf of the commissioner, thanks for participating		
17	in this hearing. This hearing is adjourned at 10:26 a.m. on		
18	May 7, 2020. Thank you.		
19	(Concluded at 10:26 a.m.)		
20			
21			
22			
23			
24			
25			

1	CERTIFICATE			
2	I, REBECCA S. LINDAUER, a Certified Court Reporter in and			
3	for the State of Washington, residing at Lacey, do hereby			
4	certify:			
5	That the foregoing telephonic public hearing was taken			
6	before me and completed on the 7th day of May 2020, and			
7	thereafter transcribed by me by means of computer-aided			
8	transcription; that the public hearing is a full, true, and			
9	complete transcript of the proceedings;			
10	That I am not a relative, employee, attorney, or counsel of			
11	any party to this action or relative or employee of any such			
12	attorney or counsel, and I am not financially interested in the			
13	said action or the outcome thereof;			
14	That I am herewith emailing the public hearing to MR. JOSHUA			
15	DYE.			
16	IN WITNESS HEREOF, I have hereunto set my hand this 8th day			
17	of May 2020.			
18				
19				
20				
21				
22				
23				
24	Rebecca S. Lindauer, CSR#2402 Certified Court Reporter, in and for the			
25	State of Washington, residing at Lacey.			

### PUBLIC HEARING PROPOSED RULEMAKING CHANGES TO CR-102

	address 4:3,5	checking 8:4	Department's 3:17
1	adjourned 8:17	circumstances 6:18	desired 6:23
<b>10:00</b> 3:2,8	Administrative 5:4,6	claimants 4:23,25	developing 7:9
<b>10:07</b> 8:1	7:1	6:13,16 7:2	difficult 6:3
<b>10:25</b> 7:23 8:2	adopting 6:6	classified 6:25	directly 5:6
<b>10:26</b> 8:17,19	adoption 4:14 8:13	close 8:6	disqualified 6:17
<b>10:30</b> 7:22	advised 4:8	closing 7:25	distribution 3:18
<b>11:00</b> 7:21	agency 3:23	Code 7:1	due 3:9 6:18
192-170-119 7:2	agency's 4:13,19	commenting 4:16	<b>Dye</b> 3:6,19 5:15,18,25
	<b>aid</b> 7:9	<b>comments</b> 4:15 8:12, 14	7:14,18,22,25 8:3
2	Anne 5:13,18,21 7:14	commissioner 3:21	E
<b>20-08-034</b> 3:15 5:24	announce 4:6	8:16	
<b>20-08-035</b> 3:16	appellant 5:1	compelling 6:18	ease 6:8 7:11
<b>2020</b> 3:1,9 8:12,18	appellants 5:5	complies 6:6	economy 7:13
<b>24/7</b> 6:25	archaic 6:3	comply 7:6	email 4:3
<b>25</b> 6:16	attendance 5:9,11	concise 4:13,17	employer 6:23
23 0.10	attorney 5:22	concluded 8:19	employers 7:10
4	attorneys 6:10	conditions 6:4,23	Employment 3:21 7:8
	authority 3:6	considered 8:15	8:4
<b>40</b> 6:24	availability 3:12,15	continue 7:10	encountered 6:11
5	4:22 6:12,14 7:11 8:9	<b>convened</b> 3:7,11 4:10	evening 7:4,5
	В	8:7	excuse 6:19
<b>50</b> 6:8		coordinator 3:20	explanation 4:21
6	<b>back</b> 7:23	correct 5:24	explanatory 4:13,17
	based 4:1	Court 3:3	explicit 6:8
<b>6</b> 8:12	beginning 3:8	current 5:3 7:1	F
	behalf 8:16	customary 6:25 7:3	F
7	believes 6:2,19,20		families 7:12
<b>7</b> 3:1,9 8:18	benefits 4:23 6:12,17	D	family 6:5,18
	burden 6:8	day 7:3,5	federal 6:6
Α		days 7:4	file 4:10 5:5
<b>A-N-N-E</b> 5:22	C	deadline 8:11	filed 5:3
<b>a.m.</b> 3:2,8 8:1,2,17,19	<b>call</b> 5:16	decision 8:13	files 4:17
accept 6:22	called 4:2	declared 5:10	final 8:12
actively 6:13	calling 4:1	default 3:13 5:2 8:9	floor 5:20
adapts 6:5	carries 6:7	denial 6:12	full-time 6:14
addition 6:6	Certified 3:3	department 3:21 5:4 6:7 7:8 8:4	

Index: give..Security

G	<b>law</b> 3:7 5:14,23 6:1,5, 6,10,19,20,21	oral 4:11 8:9	R
	leave 6:17	order 3:10 4:22 5:2,3	
<b>give</b> 5:19	led 6:12	orders 3:13 8:9	RCW 6:8
governor's 3:9	legal 3:19,24	organization 4:2 5:20	realities 6:5
Great 5:21	legislation 3:20	outdated 7:6	reasonable 6:15
н	Levine 3:22	overbroad 6:3	reasons 4:13
	limitations 6:15	P	REBECCA 3:2
hardship 7:11	LINDAUER 3:2	· · · · · · · · · · · · · · · · · · ·	received 4:15
Healthy 3:10	list 3:18	P-A-X-T-O-N 5:22	receives 5:1
hearing 3:7,8,10,11,	logged 5:8 7:15	part 4:9 8:11	recessed 8:1
14,22,23 4:8,10 8:6,7, 10,17	logs 7:18,22	participating 8:16	reconvened 8:2
Hearings 5:5,7	1093 7.10,22	parties 3:17 4:16	record 3:8 4:4,7 5:7
held 3:10 7:20	м	past 7:4	7:16,20 8:11
helping 7:10		<b>Paxton</b> 5:13,16,21 6:1	redefine 4:24
Home 3:9	made 8:14	7:17,20,24	referred 5:4
hours 3:12,15 4:22,24	make 5:2	percent 6:24	refuse 6:18
6:11,25 7:2,5 8:8	manager 3:24	permanent 4:17	Register 3:15
hundreds 6:11	Michael 3:24	personnel 3:23	REMEMBERED 3
	missed 5:15	<b>phone</b> 4:1,3	Reporter 3:3
I	motion 5:2	places 6:3	represent 3:21
important 7:9	<b>motions</b> 3:13,16 5:1, 3,6 8:9	policies 6:6	requesting 4:16
inception 6:21		practical 6:16	required 4:23 6:22
including 4:14	N	presented 4:11 8:10	requirement 7:6
inflexible 6:11	needed 6:2	presiding 3:22	requirements 7:11
instances 6:11	_	proceedings 3:4	requires 7:5
insurance 6:21	newsroom/ rulemaking 4:20	<b>Project</b> 5:14,23 6:1, 10,19,20	response 4:14
interested 3:17	Notice 3:14	proposals 4:12 5:9	responsive 6:15
	number 4:1,3	proposed 4:21 5:24	resuming 8:3
J		6:2 7:9 8:5,8,13	<b>rule</b> 4:4,5,15,18 5:2 6:2 7:9
inh out	0	public 3:22	<b>rulemaking</b> 3:17,2
job 6:4	occupation 7:3,5	published 3:14 4:18	4:10,17,19,24 5:5 8
jobs 6:24	-	purpose 6:8	rules 3:20 4:6,14,2
<b>Josh</b> 3:19 8:3	offer 4:5	Pursuant 3:6	5:3 6:12,14 8:5,8
L	Office 5:4,6		
	officer 3:22	Q	S
Labor 6:7	official 4:9 8:11	qualify 4:22	<b>Scott</b> 3:24
language 6:3	open 7:20		Security 3:21 7:8 8

# PUBLIC HEARING PROPOSED RULEMAKING CHANGES TO CR-102 05-07-20 Public Hearing, 05/07/2020 Index: seeking..www.esd.wa.gov

05-07-20 Public Hearing, 05/07/2020				
seeking 6:4,13	title 5:19 6:8			
services 3:19,24	transcribed 4:9			
<b>shift</b> 6:15	transcript 4:9			
<b>show</b> 6:14				
signs 3:25	U			
simply 6:23	<b>U.S.</b> 6:7			
<b>speak</b> 5:23	<b>ULP</b> 6:10 7:8			
<b>spell</b> 4:6 5:19	unemployed 6:4,22			
<b>staff</b> 5:22	unemployment 4:22			
standards 6:15	5:14,23 6:1,9,10,17, 19,20,21			
started 5:17	update 6:2			
<b>state</b> 3:3,7,15 4:2 6:5, 20	· · · · · · · · · · · · · · · · · · ·			
state's 7:12	V			
statement 4:13,18	vacate 3:13,16 5:1,2			
states 6:16	8:9			
states' 6:14	W			
<b>Stay</b> 3:9				
strengthen 7:12	Washington 3:4,7,14, 20 6:20 7:1			
submissions 4:11 8:10	Washington's 6:24			
submitting 8:12	<b>web</b> 4:19			
suitable 6:22	wishes 3:25 7:8,19			
summary 4:14	<b>wit</b> 3:4			
support 5:23	wording 7:1			
supported 6:7	<b>work</b> 4:24,25 6:14,15, 18,22			
<b>Suzi</b> 3:22	worked 7:4			
T	workers 6:4,9,22 7:6, 10			
talking 5:17	workforce 6:24 7:10			
teleconference 3:11	working 6:23 7:12			
telephone 3:2	workplace 6:5			
testify 3:25 4:2 5:10 7:19	written 4:11 8:10,12, 14			
testimony 3:12 4:5,11	<b>WSR</b> 3:15,16 5:24			
5:8 8:5,8,10,14	www.esd.wa.gov			
Thursday 3:1	4:19			
time 5:9				
	1			